

AMENDMENT  
TO  
THE OCEAN COUNTY DISTRICT  
SOLID WASTE MANAGEMENT PLAN

JULY 21, 1982

adopted by  
THE OCEAN COUNTY BOARD OF CHOSEN FREEHOLDERS

AUGUST 4, 1982

in cooperation with  
THE OCEAN COUNTY SOLID WASTE ADVISORY COUNCIL

# THE BOARD OF CHOSEN FREEHOLDERS

OCEAN COUNTY  
TOMS RIVER, NEW JERSEY 08753



John C. Bartlett, Jr.  
Freeholder Director

(201) 929-2116

August 4, 1982

Commissioner Robert E. Hughey  
NJ Department of Environmental Protection  
CN 401  
Trenton, NJ 08625

Dear Commissioner Hughey:

The Ocean County Board of Chosen Freeholders have adopted an Amendment to the Ocean County District Solid Waste Management Plan. The Amendment was done to accommodate a request for a commercial stump dump. This facility will not handle municipal garbage or trash. It is only for bulky waste disposal. This includes construction debris, tree stumps and so forth. None of these wastes are classified as hazardous by the State or Federal governments. This Amendment is necessary to allow the Tuckerton Sand and Gravel Company to receive a permit from the New Jersey Department of Environmental Protection to operate a landfill for its own use on Lot 4, Block 284 and Lot 2, Block 286 in the Township of Little Egg Harbor, Ocean County.

This Plan Amendment does not address the requirements of the two-year update. The Board of Freeholders, as you know, is opposed to the designation of the privately owned Ocean County Landfill as a regional disposal site. The Board has authorized legal action in this matter, and it is our opinion that it would be fruitless at this time to proceed with a two-year update.

The enclosed Plan Amendment was adopted by resolution of the Freeholder Board on August 4, 1982. A public hearing concerning the Amendment was conducted by the Board. During the hearing concern was expressed regarding the use of Otis Bog Road for access to the site from US Route 9. A copy of the record of this hearing is included with the Amendment for your consideration.

Thank you for your consideration.

Very truly yours,

John C. Bartlett, Jr.

JCB/SLP:db  
Enclosure

OCEAN COUNTY BOARD OF CHOSEN FREEHOLDERS

JOHN C. BARTLETT, JR.  
FREEHOLDER-DIRECTOR

JOSEPH H. VICARI  
JAMES J. MANCINI

H. GEORGE BUCKWALD  
DAMIAN G. MURRAY

E. KENNETH BURDGE  
COUNTY ADMINISTRATOR

HARRY KYNE  
CLERK OF THE BOARD

OCEAN COUNTY SOLID WASTE ADVISORY COUNCIL

James A. McPherson, Chairman	Toms River Chemical Corporation
William C. Campbell, Vice-Chairman	Ocean Township
Steven L. Pollock, Secretary	Toms River

Marshall Boggio	- Point Pleasant Borough
Gilbert Carlsen	Lakewood Township
William J. Higgins	Ocean Gate Borough
Joseph A. Jorlett	Harvey Cedars Borough
Fred Koepfel	Pine Beach Borough
Arnold Mohel	Lakewood Township
Stephen A. Pepe	Lavallette Borough
Jack G. Thomas	Dover Township
Richard Ullinger	Beach Haven Borough
Peter Wilenta	Brick Township
William Young	Ship Bottom Borough
Anthony Sussex	Manchester Township
Zenon N. Palkoski	Berkeley Township
Herbert Roeschke	Toms River
Herbert Close	Lakehurst Borough

EX-OFFICIO MEMBERS

John C. Bartlett, Jr.	Freeholder-Director, Ocean County
E. Kenneth Burdge	Administrator, Ocean County
Richard E. Lane	Engineer, Ocean County
Charles Kauffman	Health Coordinator, Ocean County
Michael Gritzuk	Ocean County Utilities Authority
A. Morton Cooper	Ocean County Environmental Agency

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## INTRODUCTION

Presented on the following pages is an amendment to the Ocean County Solid Waste Management Plan. This amendment was prepared to accommodate a proposed, new solid waste disposal facility in Ocean County. The New Jersey Solid Waste Management Act (N.J.S.A. 13:1E-1 et seq.) permits new solid waste facilities to be approved by the New Jersey Department of Environmental Protection only if the proposed facility is included in the District Solid Waste Management Plan.

## BACKGROUND

The Ocean County Board of Chosen Freeholders adopted a Solid Waste Management Plan of July 18, 1979. This Plan was prepared and adopted in conformity with the New Jersey Solid Waste Management Act (N.J.S.A. 13:1E-1 et seq.; L. 1975, C. 326).

This Plan was submitted by the Board to the Commissioner of Environmental Protection for approval as required by the statute. On December 14, 1979, the Commissioner required that several modifications of the Plan be made in order for it to be approved.

In consultation with the Solid Waste Advisory Council, the Board of Chosen Freeholders prepared and adopted the required modifications and submitted them to the Commissioner on July 1, 1980. The Commissioner conveyed approval of the Plan on July 31, 1980 with further changes made on her initiative.

On December 16, 1981, the Board of Chosen Freeholders after consultation with the Solid Waste Advisory Council and based on engineering and environmental site evaluations adopted four amendments to the approved Plan. These amendments proposed a change in the northern Regional Land-fill site, a new schedule for implementation, a change in the waste re-

gion boundaries, and a new closure timetable for existing landfills. The Commissioner rejected the amendments relating to the landfill site implementation schedule and landfill closures. The waste region boundary amendment is still undergoing Departmental review.

At the present time, the Board of Freeholders is appealing the Commissioner's decision and legal actions are underway. It is, however, necessary at this time to further amend the District Solid Waste Plan. This amendment is necessary to allow the Tuckerton Sand and Gravel Company to receive a permit from the New Jersey Department of Environmental Protection to operate a landfill for its own use for the disposal of Waste Type 23 on Lot 4, Block 284 and Lot 2, Block 286 in the Township of Little Egg Harbor, Ocean County.

#### POLICY STATEMENT

The use of sand and gravel mining areas for the disposal of tree stumps and other vegetative wastes and non-putrescible materials is encouraged and can be complementary to the goals of the Solid Waste Management Plan. Disposal of such wastes at mining sites can assist the mine operator in returning the site to natural grade and contour and thereby eliminate a potential scar on the landscape. Further, while these wastes can be accommodated at regional landfills, they often present operational problems. These wastes can be difficult to compact and cover, and bulky items such as tree stumps take up valuable landfill capacity and increase the risk of damage to landfill liners. As long as appropriate environmental, engineering, and operational standards are maintained, this type of facility benefits overall solid waste management in Ocean County.

## PLAN AMENDMENT

Having received a letter from the Solid Waste Administration of the NJ DEP indicating that the proposed new landfill complies with applicable landfill engineering and design requirements, it is proposed that the Tuckerton Sand and Gravel Company Bulky Waste Disposal landfill located on Lot 4, Block 284 and Lot 2, Block 286 in Little Egg Harbor Township be included in the approved Ocean County Solid Waste Management Plan. This approval is subject to the following conditions:

1. Issuance of a landfill permit by the Solid Waste Administration of the NJ Department of Environmental Protection and all other required State, County and municipal permits.
2. Limitation of the wastes disposed of at the site to Waste Type 23 - Vegetative Wastes and use of the landfill solely by the Tuckerton Sand and Gravel Company.
3. Development of a proper closure plan approved by the Department of Environmental Protection which restricts the future use of the site to permanent open space or other compatible use.
4. The County of Ocean assumes no responsibility for the appropriateness or completeness of the engineering and operating plans for this facility and is not liable for any environmental or nuisance problems resulting from the location and/or operation of this facility at this site.

## ATTACHMENTS

The following items are attached and are to be considered as a part of the record concerning the proposed Plan Amendment:

1. Site location map
2. Letter dated February 10, 1982 from the Solid Waste Administration noting that the proposed landfill meets engineering standards.
3. Letter dated January 29, 1981 from Elizabeth Allen, Township Clerk, Little Egg Harbor Township.
4. Minutes of the Ocean County Solid Waste Advisory Council dated January 26, 1981 and March 15, 1982.
5. Letter dated February 12, 1982 from John Maczuga of Ernst, Ernst, and Lissenden. -
6. Record of July 21, 1982 Public Hearing.







State of New Jersey

DEPARTMENT OF ENVIRONMENTAL PROTECTION  
DIVISION OF ENVIRONMENTAL QUALITY  
SOLID WASTE ADMINISTRATION  
32 EAST HANOVER STREET, TRENTON, N. J. 08625

RECEIVED  
FEB 12 1982

ERNEST ERNST AND LISSENDEN

JACK STANTON  
DIRECTOR

LINO F. PEREIRA  
ADMINISTRATOR  
SOLID WASTE MANAGEMENT

February 10, 1982

John D. Maczuga  
Ernst, Ernst & Lissenden  
52 Hyers Street  
P.O. Box 391  
Toms River, NJ 08753

RE: Tuckerton Sand and Gravel, Bulky Waste Landfill Application  
Number 81-02, Block 284, Lot 4, Block 286, Lot 2, Little  
Egg Harbor Township, Ocean County, New Jersey

Dear Mr. Maczuga:

The Solid Waste Administration is currently reviewing the above referenced application. While this application and engineering design appear to be sufficient from an engineering standpoint, the review of this application cannot be completed until this proposed facility obtains approval from our Planning Section. Planning approval requires this proposed facility to be included in the Ocean County District Solid Waste Management Plan.

The engineering review cannot be completed until all other requirements are met.

Very truly yours,

A handwritten signature in cursive script that reads "Walter Burshtin".

Walter Burshtin, P.E., P.P.  
Chief, Engineering & Registration  
Solid Waste Administration

Attachment 3

January 29, 1981

State of New Jersey  
Dept. of Environmental Protection  
Solid Waste Administration  
P.O. Box CN-027  
Trenton, NJ 08625

Att: Mr. Frank Coolick  
Supervising Environmental Specialist

RE: Tuckerton Sand & Gravel, Blk. 286, Lot 2 &  
Blk. 284, Lot 4, Appl. #81-02; Ocean County

Dear Mr. Coolick:

In reference to the above, please be advised that Mayor F. Richard Chiovarou and the Township Committee, have no objections of this facility.

Thank you for your cooperation.

Sincerely

EIA:mk

Elizabeth I. Allen,  
Township Clerk

Attachment 4

OCEAN COUNTY  
SOLID WASTE ADVISORY COUNCIL  
MINUTES

JANUARY 26, 1981

I. ANNUAL REORGANIZATION

A motion was unanimously adopted to retain the current slate of officers for 1981.

II. CALL TO ORDER

The meeting was held in Room 119 of the Ocean County Administration Building. The meeting was called to order at 7:40 p.m. by Mr. McPherson, chairman. Compliance with the Open Public Meetings Act was noted.

III. ATTENDANCE

The following members and other individuals were in attendance at the January 26th Solid Waste Advisory Council meeting.

A. MEMBERS

Steven L. Pollock  
James McPherson  
William Campbell  
Anthony Sussex  
Fred Koeppe  
Joseph A. Jorlett  
Gilbert J. Carlson  
Salvatore Minneci  
Herbert Close

REPRESENTING

Ocean County Planning Board  
Toms River Chemical Corporation  
Ocean Township  
Manchester Township  
Pine Beach Borough  
Harvey Cedars Borough  
Lakewood Township  
Berkeley Township  
Manchester Township-Leisure Knoll

B. EX-OFFICIO MEMBERS

Michael Gritzuk  
A. Morton Cooper

Ocean County Utilities Authority  
Ocean County Environmental Agency

C. OTHERS

Isabel Sherwood  
Larry Miller  
Charles Horner, Sr.  
John DeMeo  
Ralph Gorga

League of Women Voters  
NJ DEP Solid Waste Administration  
Plumsted Township  
Plumsted Township  
Lavallette Borough

Director Bartlett opened a Public Hearing on a proposed amendment to the the Ocean County Solid Waste Management Plan which would enable the owners of the Tuckerton Sand and Gravel Company to establish a "stump dump" in Little Egg Harbor Township.

Planning Director Steven Pollock explained that the purpose of this facility would be to receive tree stumps and other material associated with land clearing operations. Mr. Pollock said that the Department of Environmental Protection could not consider this application until it has been incorporated, by amendment, into the overall Ocean County Solid Waste Management Plan.

Freeholder Buckwald added that the facility would also be suitable for debris resulting from demolition of buildings and would therefore reduce the risk of liner penetration at the landfills which would otherwise receive this large and bulky debris.

Director Bartlett asked for comment from the audience and requested that speakers limit their comment to the amendment at hand.

Diane Constantini, Attorney for Mr. and Mrs. Bonthron, Route 9 and Otis Bog Road, Little Egg Harbor Township, indicated that her clients would have no objection to this application if trucks entering and leaving the facility are required to use the Center Street entrance rather than the one on Otis Bog Road. She stated that this will reduce drainage, noise, and dust problems and will not result in excessive wear to the roadway.

Members of the Board suggested that jurisdiction over traffic control rests with the local municipality, but that they would consider this request before approving the amendment.

A motion was made and seconded to close the Public Hearing on a proposed amendment to the Ocean County Solid Waste Management Plan which will enable Tuckerton Sand & Gravel to establish a "stump dump" in Little Egg Harbor Township.

ROLL CALL:-

Ayes:- Mr. Buckwald, Mr. Mancini, Mr. Murray, Mr Vicari,  
Mr. Bartlett

Nays:- None

I certify the foregoing to be  
a true copy of Excerpts of the Board  
Meeting of July 21, 1982 approved by  
the Board of Chosen Freeholders of  
the County of Ocean on the \_\_\_\_\_  
day of \_\_\_\_\_ 19\_\_\_\_

\_\_\_\_\_  
Clerk

engineering fees required to implement the plant that is proposed. The total amount of the project would be \$60,000, with \$30,000 coming from the State and the County matching the other \$30,000. The State is expected to make a decision on the grant in about a couple of months.

VI. DOVER TOWNSHIP RECYCLING PROGRAM

A. Morton Cooper, chairman of the Ocean County Environmental Agency, was invited to speak on this subject. Mr. Cooper mentioned that the joint seminar held at Ocean County College was instrumental in getting the newspaper recycling program underway. He noted that an ordinance was drawn up with a provision in it that allows anyone, church groups, senior citizens, etc., to put in an application for private collection of recyclables. In this way, the Township could permit private groups to continue successful existing programs. Mr. Cooper stated that bids were due the end of the week and that four firms had requested bid specifications. He noted that with the CAPS law, it would be difficult for the collection of newspaper to be handled by Dover Township. He noted also that the Township was studying the recycling of other materials and that the Garden State Paper Company had contacted the Township and was very anxious to see the recycling program get underway.

The Solid Waste Advisory Council commended Mr. Cooper and the Dover Committee on their program and suggested that all municipalities consider similar programs.

VII. TUCKERTON SAND & GRAVEL APPLICATION

Mr. Pollock reported that an application had been received for a landfill permit in Little Egg Harbor from the above applicant. He noted that it was similar to applications that the Council had previously approved for land clearing and construction debris. He recommended that a Letter of No Objection be submitted to the Solid Waste Administration; noting, however, that the future use of the site for recreational purposes should be clarified with the applicant since the area is residentially zoned. The motion was carried for Mr. Pollock to write such a letter.

VIII. CLOSED SESSION

IX. ADJOURNMENT

The meeting was adjourned at 9:40 p.m.

X. PUBLIC COMMENT

Mayor Gorga of Lavallette expressed his concern about the R.E. Etsch Inc. Landfill in Monroe Township. He noted the letter that had been sent to

Attachment 4

OCEAN COUNTY  
SOLID WASTE ADVISORY COUNCIL

MINUTES

MARCH 15, 1982

I. CALL TO ORDER

The meeting was called to order at 7:35 p.m. by James McPherson. Compliance with the Open Public Meetings Act was noted.

II. ATTENDANCE

The following persons were in attendance at the March 15th Solid Waste Advisory Council meeting:

A. MEMBERS

James A. McPherson  
Fred A. Koepfel  
Joseph A. Jorlett  
Herbert W. Roeschke  
Gilbert J. Carlson  
Salvatore Minneci  
William C. Campbell  
Steven L. Pollock

REPRESENTING

SWAC Chairman  
Pine Beach  
- Harvey Cedars  
Dover Township  
Lakewood Township  
Berkeley Township  
Ocean Township  
Ocean County Planning Board

B. EX-OFFICIO

Charles Kauffman  
Michael Gritzuk  
John Sahradiuk  
Richard E. Lane

County Health Department  
Ocean County Utilities Authority  
Ocean County Counsel  
Ocean County Engineer

C. OTHERS

John Presti  
Frank J. Seney  
Nancy Kehayes  
Edward A. Nowak  
John DeMeo  
Jim Schroeder  
David M. Siddons  
George Poth  
Larry Miller  
Bart Cunningham  
John Haas

Kupper Associates  
Kupper Associates  
Kupper Associates  
Whitesville Road Homeowner  
Plumsted Township  
Plumsted Township  
Ocean County Utilities Authority  
Beachwood  
NJ DEP-Solid Waste Adminis  
Lakewood Township  
Ocean County Planning Board

- B) Mr. Pollock reported that a letter was received from DEP concerning the Tuckerton Sand and Gravel Company's proposed new landfill (stump dump). The letter indicated that the engineering plans appear to meet State requirements, but a permit cannot be issued until the County plan is amended. After discussion, it was agreed that the Council should recommend the Board adopt the necessary amendment to accommodate the proposed facility. Mr. Pollock was directed to prepare the necessary amendment and to include a policy statement noting the benefits of such facilities to overall solid waste management in Ocean County. Such benefits include saving space at the regional sites, reclaiming mining areas, and protecting liners at regional sites. It was also agreed that the Council should consider applications of this nature only when a letter is received from DEP stating that engineering plans appear to meet State requirements and, further, that Plan Amendments for such facilities should be considered only on an annual basis. This is to avoid costly notice requirements and so forth, which might be involved should a number of applications be made.





CONSULTING ENGINEERS PLANNERS

JOHN A. ERNST, JR., REI  
JOHN A. ERNST III, P.E., E.S., P.P.  
GEORGE C. LISSENDEN, JR., P.E., E.S.  
JOHN D. MACZUGA, P.P., A.I.C.P.

STUART CHRISTIE, E.S.  
JOSEPH CARRACINO, P.E.  
ARNOLD G. TARANTO, P.E.  
GEORGE S. HOWARTH, P.E., E.S.  
EDWARD G. VENDITTI, P.E.  
THOMAS R. BECKUM, P.E., P.P.  
GERARD B. NYMAHON, E.S.

February 12, 1982

Mr. Steven L. Pollock, Director  
Ocean County Planning Board  
Court House Annex  
119 Hooper Avenue  
Toms River, New Jersey 08753

Re: Bureau of Solid Waste Management  
Application #81-02  
Tuckerton Sand & Gravel  
Block 284, Lot 4; Block 286, Lot 2  
Little Egg Harbor, Ocean County

Dear Steve:

You will recall our recent phone conversation with regard to the above captioned application, wherein you indicated that you would consider approaching the Freeholders to include this facility into the County's Solid Waste Plan. You requested at that time, that a letter be obtained from the Solid Waste Administration to the effect that this application, from an engineering and environmental standpoint, is acceptable to them.

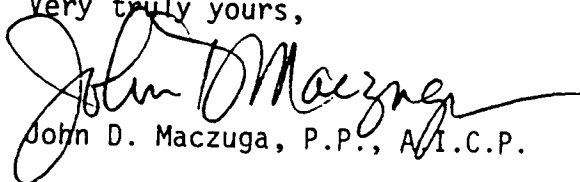
Please find herein a letter dated February 10, 1982 from Walter Burshtin, which I believe satisfies your request. Please accept this letter as a formal request for inclusion of this facility into the Ocean County Solid Waste Management Plan.

Please advise me immediately if this correspondence is not satisfactory, as we are most anxious to have the permit issued for this facility.

Also, please keep me advised as to any progress that is made towards that end.

Thank you for your interest in seeing that this application receives prompt attention.

Very truly yours,



John D. Maczuga, P.P., A.I.C.P.

JDM/db

Enclosure

cc: Clarence Mathis (w/Enclosure)